MINUTES

Meeting of the MassDOT Board of Directors and Joint Meeting of the MassDOT Board of Directors and the Fiscal and Management Control Board

December 16, 2019

At the call of Chair Stephanie Pollack, a meeting of the MassDOT Board of Directors (Board) was called to order at 12:19 p.m.at the State Transportation Building, Transportation Board Room, 10 Park Plaza, Boston, Massachusetts.

Those present were Chair Stephanie Pollack, Directors Betsy Taylor, Tim King, Joseph Sullivan, Chrystal Kornegay, Kathleen Murtagh, Monica Tibbits-Nutt (arrived at 1:33 p.m.), Vanessa Otero, Robert Moylan and Dean Mazzarella, being a quorum of the Board of Directors of the Massachusetts Department of Transportation.

Also present were Highway Administrator Jonathan Gulliver, Owen Kane, Marie Breen, Michelle Kalowski, Nathan Peyton, Rail and Transit Administrator Astrid Glynn, Acting Registrar Jamey Tesler and Fiscal and Management Control Board Chair Joseph Aiello, Rachel Bain, Jennifer Tabakin, Jody Ray, and Andy Paul

Chair Pollack opened the public comment period for Agenda Items 1-13.

The first speaker, Alice Brown from Boston Harbor Now commented on water transportation.

Next, Naomi Wheatley commented on Lechmere shuttle service during contruction of the Green Line Extension.

Next, Staci Rubin, Fred Salvucci, Ari Ofsevit, Bob Sloane and Galen Mook spoke as a group on the Allston I-90 Project.

Chair Aiello requested that public comment from Michael Vertabedian from Local 264 Machinists Union be heard at this time. Mr. Vertabedian commented on issues at bus garages, outsourcing and 40ft. hybrid buses.

Chair Pollack closed the public comment period at 12:42 p.m.

Next, was the approval of the minutes of November18, 2019.

On motion duly made and seconded, it was:

VOTED: to approve the minutes of November 18, 2019.

Chair Pollack announced that the Reports from the Rail and Transit Administrator and the Aeronautics Administrator were written submittals and were included in their Board packages.

Chair Pollack first acknowledged the recent passing of former Highway Administrator and General Manager Frank DePaola and conveyed her condolences.

Next, Secretary Pollack provided her report updating the Board on recent activities of and topics of interest to MassDOT such as: the gathering of former Transportation Secretaries for the 10th year MassDOT anniversary; MassDOT studio; newly passed Hands-Free bill; update on the Transportation Climate Initiative; Massachusetts' rankings on Bicycle Friendly State Report Card; municipal and partnership grants; community transit grants; Municipal Small Bridge Program; Complete Streets Funding Program; Industrial Rail Access Program (IRAP) Grants; Regional Transit Authority Council; current actions underway at the Registry of Motor Vehicles in response to the Grant Thornton report; next steps following the recently issued Congestion Report; Aeronautics Division budget updates and the signage plan for drone "No Fly Zones", as set forth in the attached document labeled, "Secretary's Report to the MassDOT Board, December 16, 2019."

Next, Chair Pollack called upon Jonathan Gulliver, Highway Administrator to present Agenda Item 3, the report of the Highway Administrator. Mr. Gulliver provided the Board with updates and major highlights of 2019 of the Highway department noting: 196 construction and maintenance contracts received notice to proceed totaling over $1.2B; 563 active construction and maintenance contracts in 238 Massachusetts communities; and performed work on 571 unique bridge structures in 162 commiunities.

Mr. Gulliver continued with operations and maintenance highlights noting there was: new and reconstructed sidewalks equivalent to 54 miles of a 5' wide path; pavement restructuring performed in over 100 Massachusetts communities equivalent to a 257 mile 2-lane road; modernized traffic signals for improved safety and traffic flow at 175 locations in 149 communities; and released the the Data Portal.

Mr. Gulliver next discussed projects and construction performed over the past year and continued with signicant projects/construction including the Fore River Bridge and Woods Memorial Bridges; Commonwealth Avenue and I-95 Bridge in Andover; and the Casey Arborway.

Mr. Gulliver concluded with a snow and ice update and a discussion of upcoming winter weather, as set forth in the attached document labled, "Highway Administrator's Report, December, 2019."

Next, Chair Pollack called on Acting Registrar Jamey Tesler to present Agenda 4, the Registry of Motor Vehicles update. Mr. Tesler provided updates on the status of the ATLAS Release 2 for vehicle services; non-binary license option; automatic voter registration; status of external review recommendations and other safety-related updates; premier of new road test videos; and the service update for Registry offices for October and November, 2019, as set forth in the attached document labeled, "RMV Update, December 16, 2019."

Discussion ensued. Director Taylor congratulated Mr. Tesler and his staff for the successful implementation of the second Atlas release with no disruption. Director Kornegay requested further clarification of REAL ID requirements.

Chair Pollack noted that Agenda Item 7, the Transportation Asset Management Plan was a written submittal and included in their Board Books.

Next Chair Pollack called on Andrew Paul, State Highway Design Engineer to present Agenda Item 8, the Design Munual: Plan and Control Criteria Update. Mr. Paul said the Project Development and Design Guide was used as a reference during the planning and design of roadway infrastructure projects funded by MassDOT and had not changed since 2006. Mr. Paul discussed the problems with the 2006 Guide, the changes since 2006, and the proposed changes, as set forth in the attached document labeled, “Project Development and Design Guide Update.”

Next, while waiting for a quorum of the Fiscal and Management Control (FMCB), Chair Pollack asked Chairman Aiello to present his report. Chair Aiello reported to the Board on the recent release of the Safety Report. Chair Aiello acknowledged the work of former US Transportation Secretary Ray Lahood, former Acting FTA Administrator Carolyn Flowers, and former New York MTA President Carmen Bianco in creating this report. Chair Aiello noted several observations and conclusions of the Report and the FMCB: 1) the MBTA is safe;

2) the MBTA investment program has been focused on making the MBTA safer and more reliable; 3) the MBTA is very far away from their target of adopting and implementing best practices in operational safety; 4) there is much work to be done and that will take time, talent and money; and 5) the FMCB is fully confident that the MBTA has the right leadership and that the General Manager and the Deputy General Manager are, along with the FMCB, fully committed to achieving a best practices safety culture and safety practices enterprise. Discussion ensued. Director Sullivan had several comments and observations on communication and empathy between the MBTA and ridership.

At the call of Chair Joseph Aiello, a meeting of the Fiscal and Management Control Board (FMCB) was called to order at 2:04 p.m. at the State Transportation Building, Transportation Board Room, 10 Park Plaza, Boston, Massachusetts joining the MassDOT Board of Directors (Board) meeting for Joint Board presentations.

Chair Pollack called on Assistant Secretary of Transportation Rachel Bain to present Agenda Item 11, the Tracker Update. Ms. Bain provided a background of the Tracker noting that state and federal legislation required MassDOT to continuously track and report on the performance of the state's transportation system. Ms. Bain commented that the Tracker improves accountability and transparency, shows where performance is falling short and

when and where additional investments or changes in investment strategies are needed.

Ms. Bain next reviewed MassDOT's performance goals and what was new for Tracker 2019. Ms. Bain continued with Tracker milestones and an overview of the Tracker process.

Ms. Bain concluded with highlights of all MassDOT divisions: Aeronautics, Highway, Rail and Transit, RMV and MBTA, as set forth in the attached document labeled, "Tracker FY19, December 16, 2019." Discussion ensued.

Next, Chair Pollack called of MassDOT Deputy Chief of Staff Nathan Peyton to present the first portion of Agenda Item 12, an update on Water Transportation. Mr. Peyton provided an overview of the Water Transportation Advisory Council's early 2020 agenda with a focus on a discussion on governance, coordination and a report on ridership and seasonal services. Mr. Peyton concluded with the status of the business plans of the Quincy/JFK to Boston Route and the Inter Harbor Connector, as set forth in the attached document labeled, "Water Transportation in the Commonwealth, December 16, 2019." Discussion ensued.

Next, Jody Ray, Assistant General Manager of Commuter Rail and Ferry Services continued with an update on MBTA ferry service. Mr. Ray presented an

overview of current ferry routes, including on-time performance and a history of the currently owned MBTA vessels.

Mr. Ray continued to discuss the status of boat overhauls and existing conditions, assessments and improvements. Mr. Ray also reviewed non–MBTA vessel history, and concluded with a discussion of an option for an expedited procurement for replacement of the Charlestown Boats.

Mr. Ray indicated that the MBTA was looking into options to address demand that was in excess of capacity on current services and that further investments (infrastructure and/or boats) would be needed for enhanced service, as set forth in the attached document labeled, “Ferry Service Update, December 16, 2019.” Extensive discussion ensued on fast tracking an option analysis for getting an RFP on new boats. Chair Aiello stressed the need for strategy to encourage better competition from the industry to provide a service that was the least expensive mode of transportation the Authority provides. Mr. Poftak contributed to the discussion on strategy.

Next, Chair Pollack asked South Coast Rail Project Manager Jennifer Tabakin to present Agenda Item 13, an update on the South Coast Rail ISA and Contract. Ms. Tabakin provided a brief overview and update on the current status of the SCR project and the request to seek approval from the Joint Board to amend the Interagency Service Agreement (ISA) to transfer $632,750,000

from MassDOT to the MBTA to execute SCR phase 1 construction. Ms. Tabakin discussed the design review process and construction update, as set forth in the attached document labeled, “South Coast Rail Phase 1 Update & ISA, December 16, 2019.” Discussion ensued. Director Moylan announced this item was heard at the Capital Programs Committee meeting on December 11 and the Committee recommended approval by both Boards.

On motion duly made and seconded, it was:

VOTED

That the MassDOT Board of Directors hereby authorizes the Department, through the Secretary or her designee, to authorize and approve the contract amendment CT #107782 between MassDOT and MBTA and to transfer to the MBTA $632,750,000.00 for construction and other capital costs to execute the construction of South Coast Rail Service.

On motion duly made and seconded it was:

VOTED:

That the Fiscal and Management Control Board (FMCB) hereby accepts and approves the contract amendment CT #107782 from MassDOT for the South Coast Rail program and a transfer in the amount of $632,750,000.00 from MassDOT to the MBTA.

On motion duly made and seconded, it was:

VOTED: to adjourn the MassDOT Board of Directors meeting at 2:58 p.m.

Documents relied upon for this meeting:

Minutes of November 18, 2019
Secretary Report to the MassDOT Board, December 16, 2019
Highway Adminisrator's Report, December 2019
RMV Update, December 16, 2019
Rail and Transit Report, December 16, 2019
Board Report: Signage Plan for Drone "No Fly Zones" around Airports,
New Initiatives at Westover Metropolitan Airport &
FAA Airport 5010 Inspection Program Updates, December 16, 2019
Transportation Asset Management Plan, September 2019
Project Development and Design Guide Update
MassDOT Grant Programs Update, December 2019
Tracker 19, December 16, 2019
Water Transportation in the Commonwealth, December 16, 2019
Ferry Service Update, December 16, 2019
South Coast Rail Phase I Update and ISA, December 16, 2019